WEST VIRGINIA LEGISLATURE

REGULAR SESSION, 1949

ENROLLED

Com. Substitute For

HOUSE BILL No. 72.

Com. on the Judiciary

(By Mr.)

PASSED Monch 7 1949
In Effect From Passage



ENROLLED

COMMITTEE SUBSTITUTE FOR

House Bill No. 72

(Originating in the Committee on the Judiciary.)

[Passed March 7, 1949; in effect from passage.]

AN ACT to amend and reenact article eight, chapter eight of the code of West Virginia, one thousand nine hundred thirty-one, relating to authorizing and enabling any municipality in the state to permanently improve streets, avenues, alleys, easements, sidewalks or other public ways by grading, paving surfacing, curbing, or otherwise improving or reimproving the same, and to construct storm sewers and sanitary sewers and sewer systems therein, and to assess the cost of any or all of such improvements on abutting property.

Be it enacted by the Legislature of West Virginia:

That article eight, chapter eight of the code of West Virginia, one thousand nine hundred thirty-one, be amended and reenacted to read as follows:

Section 1. Powers of Municipal Corporations Relating to Street, Sidewalk and Sewer Improvements.—Every municipal corporation in this state, whether existing and operating under a special charter, home rule charter 5 or under general law, is hereby authorized and empowered, in addition to any other rights or powers conferred upon it, upon the terms, conditions and in the manner hereinafter set forth, to grade, regrade, pave or repave, surface or resurface, curb or recurb, streets and alleys, and to build or renew sidewalks, and to construct, pro-10 11 vide or renew any of such improvements or other per-12 manent public improvements in any streets, alleys, public ways or casements, or portions thereof, in such municipality, and, if deemed advisable, to construct storm and sanitary sewers, or all or a part of a sewer system in any 15 streets, easements, public ways, or alleys, or portions 17 thereof, independently or in conjunction with other of such improvements, and to assess the costs of any or all 18 19 of such improvements on abutting property.

Sec. 2. Petition of Abutting Property Owners; Action
2 of Governing Body Without Petition.—Upon the petition

in writing of persons owning the greater amount of frontage of property abutting upon both sides of any portion of a street, public way, alley, or easement, for any permanent improvement or reimprovement authorized in section one hereof the council or other governing body of any such municipality, by a lawful majority thereof, may, after giving notice to abutting property owners as in this article is provided, by resolution or 11 ordinance declare the necessity or convenience of such improvement and order and cause such portions of such 12 13 streets, alleys, public ways or easements to be graded, regraded, paved, repaved, surfaced, resurfaced, curbed, 14 15 recurbed, sewered, resewered, permanently improved or reimproved with sidewalks or otherwise permanently 16 17 improved or reimproved with suitable material, or any 18 one or more of such improvements without the others, 19 as may be determined by the governing body, to be con-20 structed therein or in such part or parts thereof as the governing body may determine, and such governing body 22 may specially assess the entire cost of such improvements, 23 or any part thereof, upon the property abutting on the

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- 24 portions of the streets, alleys, public ways or easements
- 25 improved.
- 26 Such governing body of the municipality may also
- 27 adopt such resolution or ordinance of necessity or con-
- 28 venience and provide for such improvements and the
- 29 assessing of the cost thereof upon abutting property
- 30 without such a petition of property owners having first
- 31 been received, when the resolution or ordinance provid-
- 32 ing for such improvement is adopted by the affirmative
- 33 vote of at least three-fourths of the members of such
- 34 governing body by recorded vote, after having given
- 35 notice to abutting property owners as hereinafter pro-
- 36 vided.
 - Sec. 3. Notice to Abutting Owners to be Given Before
 - 2 Authorizing Improvement; Form of Notice.—Before the
 - 3 adoption of such resolution or ordinance of necessity or
 - 4 convenience, the governing body shall cause notice to be
 - 5 given to owners of abutting property that such resolu-
 - 6 tion or ordinance will be considered before adoption at
 - 7 a public meeting of the governing body at a time and
 - 8 place named in the notice and all persons or corporations

9	shall at that meeting, or an adjournment thereof, be
10	given an opportunity to protest or be heard concerning
11	the adoption or rejection of said resolution ordinance
12	Such notice to owners of property abutting on the por-
13	tion of the street, alley, public way or easement to be
14	improved may be by personal service on owners at least
15	ten days before said meeting. In lieu of personal service
16	of such notice, the following described notice, or one
17	in substantially the same form, may be given, and shall
18	be deemed to have been served on all such owners of
19	abutting property, by publication once a week for three
20	successive weeks before said meeting in some newspaper
21	of general circulation, but not necessarily published, in
22	said municipality, as follows:
23	"NOTICE TO ALL PERSONS OR CORPORATIONS
24	OWNING PROPERTY ABUTTING ON
25	(here describe the portion of the street, alley, public way
26	or easement to be improved) IN THE (town
2 7	or city) OF (name of municipality):
28	Proposals have been made to the (common
29	council, board of directors, commissioners, or other gov-

30	erning body) of the (town or city)
31	of (name of municipality) to
32	permanently improve the portion of the street (alley,
33	public way or easement) above described in
34	(name of municipality) by (grading,
35	paving, constructing sanitary or storm sewers, construct-
36	ing sidewalks, or other general description of the pro-
37	posed improvements) as the (council,
38	board of directors, commissioners, or other governing
39	body) may deem proper, and to assess the cost of such
40	improvements on the property abutting said portion of
41	said street (alley, public way or easement).
42	The proposals to make such improvements, and the
4 3	plans, specifications, profiles and estimates will be con-
44	sidered by the (governing body)
45	at a public meeting to be held on the day of,
46	19 Any abutting owner or
47	interested party will be given an opoprtunity to protest
48	or be heard at said meeting or an adjournment thereof.
49	(name of the clerk or recorder)
50	(official position)."

51 A certificate of publication of the notice, made by the newspaper publisher, and a copy of the notice shall be 52 53 made a part of the minutes of the governing body and 54 spread on its records of the meeting described in the 55 notice. The service of said notice upon all persons, firms 56 or corporations owning any interest in any property abutting upon any portion of said street, alley, public way 57 or easement to be improved shall conclusively be deemed 58 59 to have been given when such newspaper publication 60 shall have been completed: Provided, That where any 61 foreign railroad or other foreign corporation is the owner of property abutting upon any street, alley, public way 62 or easement sought to be improved under the provisions 63 hereof, notice shall be given to such railroad or other 64 65 foreign corporation as prescribed by section one, article 66 ten, chapter eight of the code of West Virginia, one thou-67 sand nine hundred thirty-one, before the adoption of any 68 ordinance or resolution relating to, and providing for, such improvements.

Sec. 4. Sewers and Sewer Assessments.—The govern-2 ing body is authorized and empowered to order and

3 cause to be constructed, in said municipality, or part within and part outside of the limits of said municipality, public, common, lateral, branch, trunk and combined sewers or public sewer systems, or both, by contract or direct by the municipality, for the benefit of said municipality or any part thereof, and to purchase lands or easements therein or to condemn lands or easements therein in the manner provided by law for such sewers 11 or sewer systems. When the governing body shall order 12 and complete the construction of any such sewer or sewer system or any part thereof in said municipality, the prop-14 erty abutting on such sewer or abutting upon an avenue, street, alley, right of way or easement in which such 16 sewer shall be constructed, or abutting on any avenue, 17 street, alley, right of way or easement, in which any such sewer or part of a sewer system is constructed and laid, 19 may be charged with all or any part of the cost thereof, including the cost of such sewer or sewer system at and 20 21 across intersections at avenues, streets, roads and alleys adjacent thereto. 22

23 A sewer system shall be deemed to include all the com-

24 mon sewers whether they be lateral, branch, trunk or

25 combined sewers, which serve to drain a definite drain-

26 age area as specified in the order of the council directing

In case of a corner lot, frontage which may be assessed

27 the work to be done.

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is to be measured along the longest dimension thereof 30 abutting on each street, alley, right of way or easement 31 in which such sewer is laid, but if sewered on both sides 32 then such corner lot is to be charged only with the side 33 first sewered unless more than two hundred feet in 34 depth. Any lot having a depth of two hundred feet or 35 more and fronting on two streets, alleys, rights of way 36 or easements, one in the front and one in the rear of said lot, shall be assessed on both of said streets, alleys, rights 37 38 of way or easements, if a sewer is constructed on both 39 such streets, alleys, rights of way or easements. Where 40 a corner lot has been assessed on either or both ends, it 41 shall not be assessed on the side, and where it has been

assessed on the side, it shall not be assessed on the end.

In case of corner lots where the cost of sewering along

one dimension is not assessed against the owner thereof,

45 and in the case of lots less than two hundred feet deep abutting at each end on a street, alley, right of way or 46 47 easement in which a sewer is laid, the cost of sewer is laid, 48 the cost of sewering along the dimension or end not as-49 sessed against the property owner shall in every case 50 be apportioned and assessed against the other property 51 abutting on the streets, alleys, easements and public ways 52 being improved, in the manner of the apportionment of 53 the cost of improvements in intersections.

- Sec. 5. What Total Cost to Include.—In ascertaining the total cost of the improvements in any project undertaken pursuant to this article, there shall be included the cost and expense of surveys, engineering and attorneys' fees, the printing and publishing in relation thereto, and the cost and expense of all labor, work, supervision, inspection, equipment leased, and materials furnished and used in completing said improvements.
- Sec. 6. Apportionment and Assessment of Cost.—The cost of the entire project, including the cost of all improvements at and within intersections, shall be apportioned to, and assessed against, and borne by the prop-

erties abutting upon the streets, public ways, alleys or easements upon which the improvements involved in the 6 project shall have been made. Each lot or parcel of land 8 so abutting shall be assessed with that portion of the total cost of the entire project which is represented by the 9 10 proportion which the abutting frontage in feet of such 11 lot or parcel bears to the total abutting frontages in feet 12 of all the lots or parcels of land abutting on the streets, public ways, alleys or easements so improved: Provided, however, That if the character of the improvements shall 14 be substantially different upon different streets, public 15 16 ways, easements or alleys, or portions thereof, the cost 17 may be equitably apportioned to the respective streets, 18 public ways, alleys, easements, or portions thereof, in 19 proportion to the character and cost of the improvements respectively thereon; and the part of the cost so appor-20 21 tioned to each respective street, public way, easement, 22 or alley, or portion thereof, shall be apportioned to and 23 assessed against the respective lots or parcels of land abutting thereupon in the proportion as hereinabove pro-24 vided: Provided further, That if any part of the street, 25

alley, easement or public way improved is used by a 27 railway then the cost of the portion of the improvements 28 between the rails and for two feet outside said rails shall be assessed against and wholly borne by the owner of 29 the railway: Provided further, That, if there be any land 30 or other property abutting on the portion of the street 31 or alley so improved which it has been determined by 32 33 the governing body of the municipality, and, shown in the ordinance or resolution authorizing the improve-34 ment, not to be specially benefited by the improvement, or for other reasons would not be liable to assessment 36 for any of the cost of improvement, then the cost of the improvements abutting such part of said street or alley 38 as is so determined to be nonassessable shall be appor-39 tioned among, assessed and borne by the remaining prop-40 erty abutting upon the portion of the street, alley, public way or easement improved in proportion to the front-43 age of such remaining abutting property as hereinabove provided: Provided further, That if such improvement include the construction or reconstruction of sidewalks 46 on only one side of a street, alley, public way or ease47 ment, then the cost of such sidewalk shall be assessed 48 only on the property abutting on that side where the 49 sidewalks are so constructed: Provided, further, That 50 in apportioning and assessing the cost of sewers or sewer 51 systems the provisions of section four hereof shall be 52 observed: Provided further, That if there be land or other 53 property abutting the street, alley, easement or public 54 way so improved which is owned by the United States of 55 America, and, for that reason, not legally subject to assessment, then the municipality shall pay the propor-56 57 tionate part of the cost of the improvement which otherwise would be assessable against such federally owned 58 59 land or property.

Sec. 7. Ordinance or Resolution Authorizing Improvement; Approval of Plans, Specifications and Estimates;
Provisions for Payment and Cost and Assessment Certificates; Advertisement for Bids.—After hearing held
pursuant to notice as provided in section three hereof the
governing body of the municipality, by resolution or
ordinance, may authorize such improvement and the
assessing of the total cost or any part thereof on abutting

9 property as herein provided. In the same or subsequent 10 resolutions or ordinances, but before advertising for bids 11 from contractors, the governing body of the municipality 12 shall cause to be prepared plans, specifications and esti-13 mates of the cost of the proposed improvements under 14 the supervision of the engineer for the municipality. Such 15 plans, specifications and estimates shall show the proposed grade and sufficient data for any owner of abutting 16 17 property to calculate approximately what proportionate part of the estimated cost thereof might be assessed 18 against his property, and shall be filed with the clerk or 19 20 recorder and open to the inspection of interested persons 21 before advertisement for bids of contractors and before 22 the meeting at which such bids may be accepted or re-23 jected. Before advertising for bids of contractors such 24 governing body of the municipality shall consider said plans, specifications and estimates and may amend or 25 26 modify them, and before advertising for bids shall by 27 resolution or ordinance approve such plans, specifications 28 and estimates as so amended and modified. Such resolu-29 tion or ordinance before advertisement for bids shall also

30 provide for advertisement for bids, for letting of contract or contracts for the work to the lowest responsible bidder. 31 32 with right reserved to such governing body to reject any 33 and all bids and shall provide for supervision of such 34 work by the mayor, city manager, city engineer or other 35 person or committee designated by the governing body. 36 Such resolution or ordinance shall also provide for pay-37 ment of the cost of the work when completed. The gov-38 erning body shall provide in such resolution or ordinance 39 for the payment by abutting property owners of the cost 40 thereof in equal installments payable over a period of not 41 less than five years nor more than ten years from the 42 date of assessment, with interest at the rate of six per cent 43 per annum from the date of assessment, and in said reso-44 lution or ordinance the governing body shall fix the number of installments in which the amounts assessed shall 45 $\cdot 46$ be payable: Provided, That each of said assessments or 47 the installments thereof then remaining unpaid shall be 48 payable at any time after assessment without interest 49 after the date of payment: Provided further, That on failure of the owner of the property assessed to pay any 50

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installment as and when due, and such default continuing 52 for sixty days, then at the option of the holder of the 53 certificates evidencing such assessment, the entire bal-54 ance due may be declared immediately due and payable 55 and the holder of the certificates may forthwith proceed to enforce the collection thereof: And provided further, 56 57 That if the amounts to be assessed against abutting prop-58 erty be less than two dollars for each abutting front foot 59 of property, then said governing body is authorized to 60 make the same payable in one lump sum or in installments, with interest, over a period of less than five years 61 62 from the date of assessment.

Sec. 8. Report on Completion; Notice to Abutting Own2 ers; Hearings; Assessment.—When the improvement of
3 such street, alley, easement, or public way has been com4 pleted, the governing body shall cause the engineer, or
5 other person charged by the governing body with the
6 supervision of the work of improvement, to make a report
7 showing the several frontages abutting thereon, and the
8 total cost, and showing the respective amounts charge9 able upon each lot or parcel of land assessed abutting

thereon, and showing the proper amounts to be assessed 10 11 against the respective abutting lots or parcels of land as provided herein, with a description of the abutting lots 12 13 and lands as to ownership, frontage and location. The 14 governing body of the municipality shall thereupon give 15 notice to the owners of the property to be assessed that on or after a date named in said notice an assessment may 16 17 be laid against the property so improved as embodied in 18 said report. Said notice shall state that the owner or owners whose property is to be assessed, or other inter-19 ested party, may on said date appear before the governing 20 21 body to move the revision or correction of such proposed 22 assessment. Such notice shall be by publication once a week for two successive weeks in a newspaper of general 23 24 circulation in the county in which such municipality is 25 located, and said notice shall show the total cost of the 26 improvement, the several frontages abutting thereon and 27 the respective amounts to be assessed against the abutting 28 property, with a description of the respective abutting lots and lands as to ownership, frontage and location. On 29 30 or after the date so advertised, the governing body may Enr. Com. Sub. for H. B. No. 72] 18

- 31 revise, amend, correct and verify the report and proceed
- 32 by resolution or ordinance to lay the assessments as cor-
- 33 rected and verified.

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Sec. 9. Assessment Certificates; Issuance, Sale and Negotiation; Recording Assessing Resolution or Ordi-3 nance.—Immediately on laying of the assessment against the abutting property, certificates shall be issued evidencing said assessments and each installment of principal 6 and interest payable. Said certificates shall be payable to 7 the bearer and be signed by the mayor and clerk or other equivalent officers of the municipality, and shall refer 8 to the ordinance or resolution laying the assessments; shall show the amount and date of the assessment and 10 11 describe the property against which the assessment is laid, describe the same as to ownership, amount, frontage 12 13 and briefly as to location. Said certificates shall also show 14 the dates on which principal and interest payments are due, and shall contain a provision that in event of default 15 in the payment of any one of such installments, and such 16 17 default continuing for a period of sixty days, than all

unpaid installments shall become due and payable at

the election of the certificate holder and the holder may proceed to collect all of the unpaid balances of install-20 21 ments, with interest until paid. Said certificates shall be 22 issued to the contractor making the improvements in pay-23 ment therefor, upon the contractor's reimbursing the municipality for those items of the cost and expense ad-25 vanced by the municipality and mentioned in section five hereof. Said certificates shall be assignable by delivery 26 27 of the certificates and be enforceable by the holder. The municipality issuing such certificates shall not be held as 28 29 guarantor or in any way liable for the payment thereof. 30 A notice of the lien of said assessment, referring to the 31 assessing ordinance or resolution, and setting forth a list 32 of the property assessed, described respectively as to 33 amounts of assessment, frontage, location and ownership of the property, shall be certified by the clerk or recorder 34 35 of the municipality to the clerk of the county court of the county wherein the improvement is located. The county 36 clerk shall record the same in a proper trust deed book 37 and index the same in the name of each owner of abutting 38 39 property assessed.

Sec. 10. Liens; Payment, Suit for Enforcement; Enforcement; When Service May be Had by Publication.—The property abutting the portion of the street, alley, easement or public way improved shall be subject to a lein, 5 from the date of the ordinance or resolution laving the assessment, for the payment of the costs of the improvements assessed against said property. From the date of the assessments the holder of the assessment certificates shall be the holder of said leins and entitled to enforce the same in his own name or the name of the municipality 10 11 to the extent of the amount, principal and interest, pro-12 vided in said certificates, and against the said property, 13 as to any assessment not paid as and when due. Said assessment shall be and constitute leins in the hands of 14 15 the holders of said certificates upon the respective lots 16 and lands assessed and shall have priority over all other 17 liens except those for land taxes due the state, county, and municipality, and except the leins for pre-existing 18 special assessments. Said assessments and interest there-19 on shall be paid by the owners of the property assessed 20 as and when the installments are due. The holder of any 21

certificate may enforce the lien thereof in any proper 22 suit, and when default in the payment, as and when due, 23 of any certificate of principal or interest or installment 24 certificate shall occur and such default may have con-25 26 tinued for more than sixty days, the holder may at his 27 option declare the whole unpaid balance due and payable and by proper suit in equity enforce the lein thereof, upon 28 29 process issued and served according to law upon the owner or owners of the land subject to said lien at the 30 31 time such suit may be brought as shown by the records of the clerk of the county court in which said land is 32 33 located. Service by publication upon such owner may be had if, upon affidavit filed with the clerk of the court 34 35 where each suit is brought, it appears that the owner of such land is a nonresident of the State of West Virginia. 36 Service by publication may also be had upon such owner 3738 upon affidavit filed in said clerk's office that personal 39 process issued to the sheriff of the county in which said land is located has been returned "not found" in said 40 county and if said affidavit also states that the plaintiff in 41 the suit does not know where the owner is resident. 42

Sec. 11. Assessment Against Property of Public, Charitable, Eleemosynary, Educational or Religious Institutions: Duty of Those in Charge to Cause Assessments to be Paid.—When any of the lots or lands abutting the portion of the street, alley, easement or public way improved consist of property owned or controlled by the state, county, municipality, board of education or other 7 public body, or consist of property owned by, or used for, a church, or religious, charitable, educational or eleemosy-9 10 nary institution for purposes not subject to taxation, such 11 property shall nevertheless be assessed with its proper proportion of the cost of said improvement, and it shall 12 be the duty of those persons having charge of the fiscal 13 affairs of such owner or the management of any such property or institution to make proper arrangements for 15 the payment of, and cause to be paid, such assessments 16 as and when due and payable. 17

Sec. 12. Place of Payment; Release.—Payments of any assessments or installment certificates may be made to the treasurer of the municipality or the holder of the assessment certificates. If payment is made to the treas-

urer he shall require all interest to be paid which is owed up to the time of payment, and notify the holder of the certificate, if informed of the holder's address, that he has received such payments, and make payment to the holder on presentation for cancellation of the certificate 10 representing such payment. If payment is made to the 11 holder of the certificate, the holder shall deliver to the 12 payor certificates marked "paid" representing the payments made of principal and interest. On presentation to 13 14 the treasurer for cancellation of all certificates of prin-15 cipal and interest for the whole assessment made against 16 a specific piece of property assessed, the treasurer shall on request execute and deliver a release of the lien of 17 18 such assessment.

Sec. 13. Re-assessment for Void, Irregular or Omitted

2 Assessments.—In the case of the construction of any per
3 manent improvements where an assessment has hereto
4 fore been laid or may hereafter be laid for the cost there
5 of, which said assessment is or shall be void or voidable

6 by reason of errors, irregularities or defects in the pro
7 ceedings under which such improvement was made, or

8 in case such assessment shall have been made against the wrong person or property, or shall have been omitted 10 to be made in a case where the same was proper, it shall be the duty of the governing body within ten years 11 after the completion of such improvement, or after any court shall have declared such assessment invalid, to 13 14 cause notice to be given to any person against whom the 15 cost of said improvement might properly be or have been assessed, of its intention to lay such assessment and fix-16 ing a time and place at which the owner may appear 17 and show cause against the same. Said notice shall be 19 served in the manner provided in this article in the 20 giving of notices in assessment proceedings, or any other 21 manner provided by law. At the time and place, under the notice aforesaid, or at any time thereafter, the gov-22 23 erning body shall proceed to lay and levy an assessment for the cost of such improvement as would have been 24 25 lawful under proper proceedings at the time said improvement was completed, unless the owner so notified 27 shall show good cause against the same. The reassessment 28 so laid shall be a lien upon the property liable therefor

29 in the manner hereinabove provided from the date of the 30 completion of the improvement, with interest therefrom, 31 and proper assessment certificates may be issued, recorda-32 tion had, and payment and the lien may be enforced in the 33 same manner and upon the same terms as would have 34 been proper at the time of the completion of the said improvement had the assessment therefor been then prop-35 36 erly laid and levied.

Sec. 14. Liberal Construction of this Act.—This article shall be liberally construed to accomplish the purpose of providing reasonable, economical and expeditious means 3 4 for municipalities to provide permanent improvements 5 and assure to the contractors making such improvements, 6 or persons directly or indirectly financing the same, secu-7 rity in the payment of the cost and expense of such im-8 provement; and nothing in this article shall be construed 9 as imposing a time limit on the certificate holder for the enforcement of his rights. 10

Sec. 15. Effect on Special and Home Rule Charter Provisions.—The provisions of all existing municipal charters
and the rights, powers and duties of municipalities there-

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- 4 under and under existing statutory and other laws in
- 5 respect of municipal and public improvements shall con-
- 6 tinue and remain in full force and effect, and nothing
- 7 herein contained is intended or shall be construed to re-
- 8 peal, supersede, suspend or modify any provision of any
- 9 special charter or home rule charter of any municipality
- 10 in this state.
 - Sec. 16. Separability.—If any provision or part of this
- 2 article is declared unconstitutional or invalid such decla-
- 3 ration shall in no way affect any other part hereof.

The Joint Committee on Enrolled Bills hereby certifies that the foregoing bill is correctly enrolled. Chairman Senate Committee Chairman House Committee Originated in the House of Delegates Takes effect _passage. Clerk of the Senate Clerk of the House of Delegates President of the Senate Speaker House of Delegates The within Approved this the 12th day of March, 1949. Filed in the Unice of the Societary of State ef West Virginia